

STATE OF MICHIGAN  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
OFFICE OF THE DIRECTOR

---

In the matter of administrative proceedings )  
against **ZEELAND FARM SERVICES,** )  
**INC.**, a corporation organized under the laws )  
of the State of Michigan and doing business )  
at 2525 84<sup>th</sup> Avenue, in the City of Zeeland, )  
County of Ottawa, State of Michigan )  
)

---

AQD No. 19-2015

SRN: M4204

STIPULATION FOR ENTRY OF FINAL ORDER  
BY CONSENT

This proceeding resulted from allegations by the Michigan Department of Environmental Quality (MDEQ), Air Quality Division (AQD) against Zeeland Farm Services, Inc. (Company), a Michigan corporation doing business at 2525 84<sup>th</sup> Avenue, Zeeland, Michigan, with State Registration Number (SRN) M4204. The MDEQ alleges that the Company is in violation of New Source Performance Standard (NSPS) Title 40 CFR Part 60, Subpart Dc, Renewable Operating Permit No. MI-ROP-M4204-2012a, and Mich Admin Code, R 336.1201. Specifically, the MDEQ alleges that the Company failed to obtain a PTI which correctly described EULF/NBBLR5, failed to obtain a PTI which correctly described EUNUKBOILER, and failed to obtain a PTI which correctly described EUREFBOILER, as cited herein and in the Violation Notice dated September 24, 2013. The Company is also alleged to have provided erroneous emission factors in a permit application that led to the incorrect nitrogen oxides (NOx) and carbon monoxide (CO) emission limits for EULF/NGENGINES that are referenced in the Violation Notice dated November 26, 2013. Finally, the Company is alleged to have failed to monitor and/or record required operational data associated with EUPREPEQUIPMENT and FGEXTRACTION, as cited herein and in the Violation Notice dated April 3, 2014. The Company and MDEQ stipulate to the termination of this proceeding by entry of this Stipulation for Entry of a Final Order by Consent (Consent Order).

The Company and MDEQ stipulate as follows:

1. The Natural Resources and Environmental Protection Act, 1994 PA 451 (Act 451), MCL 324.101 *et seq.* is an act that controls pollution to protect the environment and natural resources in this State.

2. Article II, Pollution Control, Part 55 of Act 451 (Part 55), MCL 324.5501 *et seq.* provides for air pollution control regulations in this State.
3. The MDEQ was created as a principal department within the Executive Branch of the State of Michigan pursuant to Executive Order 2011-1 and has all statutory authority, powers, duties, functions and responsibilities to administer and enforce all provisions of Part 55.
4. The Director has delegated authority to the Chief of the AQD (AQD Chief) to enter into this Consent Order.
5. The termination of this matter by a Consent Order pursuant to Section 5528 of Part 55 is proper and acceptable.
6. The Company and the MDEQ agree that the signing of this Consent Order is for settlement purposes only and does not constitute an admission by the Company that the law has been violated.
7. This Consent Order becomes effective on the date of execution (effective date of this Consent Order) by the AQD Chief.
8. The Company shall achieve compliance with the aforementioned regulations in accordance with the requirements contained in this Consent Order.

#### COMPLIANCE PROGRAM AND IMPLEMENTATION SCHEDULE

9. A. Permit
  1. The Company has submitted complete permit applications for PTI No. 94-04C and PTI 271-05B to address MDEQ's allegation that the Company failed to obtain a permit to install that contains correct descriptions of EULF/NBBLR5, EUNUKBOILER, and EUREFBOILER and to address MDEQ's allegation that the Company provided erroneous emission factors that led to incorrect NOx and CO emission limits for EULF/NGENGINES. Upon issuance of PTI No. 94-04C and PTI No. 271-05B (as well as any revisions of these permits), they shall be attached hereto as Exhibit A and Exhibit B of this Consent Order, respectively.
  2. Upon such date that the conditions of Exhibits A and B are incorporated into the Company's Renewable Operating Permit, then that revised Renewable Operating Permit will: (1) replace PTI No. 94-04C and PTI 271-05B; and (2) be attached hereto as Exhibit A of this Consent Order.

3. On and after the effective date of this Consent Order, the Company shall comply with Mich Admin Code, 2003 MR, R 336.1201 (Rule 201).

B. Emission Limits

1. On and after the effective date of this Consent Order, the Company shall comply with the NO<sub>x</sub> and CO limits for EULF/NGENGINES in Exhibit A.

C. Monitoring and Recordkeeping

1. On and after the effective date of this Consent Order, the Company shall monitor and record all required data associated with EUPREPEQUIPMENT and FGEXTRACTION in ROP No. MI-ROP-M4204-2012a, as amended.

2. No later than May 15, 2015, the Company shall have completed the installation of a differential pressure gauge and audible alarm monitoring system equipped to monitor the differential pressure for the baghouse system at EUPREPEQUIPMENT. The device shall continuously monitor the pressure drop of the EUPREPEQUIPMENT baghouse system and must activate the audible alarm if the pressure drop across the baghouse falls outside the acceptable range. The Company shall notify the AQD Grand Rapids District Supervisor in writing within 7 days of completion of the installation of the baghouse differential pressure gauge and audible alarm monitoring system and operation of the equipment has commenced.

3. No later than 60 days after the installation of the equipment described above in Paragraph 9.C.2, the Company shall submit a revised Compliance Assurance Monitoring Plan (CAM) and approvable Malfunction Abatement Plan to accommodate the use of the differential pressure gauge and audible alarm monitoring system to the AQD Grand Rapids District Supervisor and shall include operating parameters of each.

4. The Company shall notify the AQD Grand Rapids District Office by noon the next business day after a CAM excursion based on the activation of the audible alarm monitoring system for the EUPREPEQUIPMENT baghouse. CAM alarm excursions shall also require a written report by the Company, which shall be certified and submitted to the AQD Grand Rapids District Supervisor within 7 days.

5. If during a semiannual reporting period there are more than eight exceedances or excursions, as defined in the Compliance Assurance Monitoring Plan, of the differential pressure gauge

and audible alarm monitoring system described in paragraph 9.C.2, the Company shall implement a Quality Improvement Plan pursuant to 40 CFR 64.8.

#### GENERAL PROVISIONS

10. This Consent Order in no way affects the Company's responsibility to comply with any other applicable state and federal, or local laws or regulations, including without limitation, any amendments to the federal Clean Air Act, 42 USC 7401 *et seq.*, Act 451, Part 55 or their rules and regulations, or to the State Implementation Plan.

11. This Consent Order constitutes a civil settlement and satisfaction as to the resolution of the violations specifically addressed herein; however, it does not resolve any criminal action that may result from these same violations.

12. Within thirty (30) days after the effective date of this Consent Order, the Company shall pay to the General Fund of the State of Michigan, in the form of a check made payable to the "State of Michigan" and mailed to the Michigan Department of Environmental Quality, Accounting Services Division, Cashier's Office, P.O. Box 30657, Lansing, Michigan 48909-8157, a settlement amount of \$42,000.00 which includes AQD costs for investigation and enforcement. This total settlement amount shall be paid within thirty (30) days of the effective date of this Consent Order. To ensure proper credit, all payments made pursuant to this Consent Order shall include the "Payment Identification Number AQD40091" on the front of the check and/or in the cover letter with the payment. This settlement amount is in addition to any fees, taxes, or other fines that may be imposed on the Company by law.

13. On and after the effective date of this Consent Order, if the Company fails to comply with paragraph 9.A.3, 9.B.1, 9.C.1, 9.C.2, 9.C.3, 9.C.4, or 9.C.5 of this Consent Order, the Company is subject to a stipulated fine of up to \$5,000 per violation. The amount of the stipulated fines imposed pursuant to this paragraph shall be within the discretion of the MDEQ. Stipulated fines submitted under this Consent Order shall be by check, payable to the State of Michigan within thirty (30) days of written demand and shall be delivered to the Michigan Department of Environmental Quality, Financial and Business Services Division, Revenue Control, P.O. Box 30657, Lansing, Michigan 48909-8157. To ensure proper credit, all payments shall include the Agreement Identification No. AQD40091-S on the face of the check. Payment

of stipulated fines shall not alter or modify in any way the Company's obligation to comply with the terms and conditions of this Consent Order.

14. The AQD, at its discretion, may seek stipulated fines or statutory fines for any violation of this Consent Order which is also a violation of any provision of applicable federal and state law, rule, regulation, permit, or MDEQ administrative order. However, the AQD is precluded from seeking both a stipulated fine under this Consent Order and a statutory fine for the same violation. Any condition of PTI No. 94-04C, PTI No. 271-05B, the revised Renewable Operating Permit, or subsequent permit revision which is under appeal by the Company pursuant to Section 5505(8) or 5506(14) of Part 55, MCL 324.5505(8) or MCL 324.5506(14), shall not be subject to stipulated penalties under this Consent Order provided that the appeal process began before a violation is issued.

15. To ensure timely payment of the settlement amount assessed in paragraph 12 and any stipulated fines assessed pursuant to paragraph 13 of this Consent Order, the Company shall pay an interest penalty to the State of Michigan each time it fails to make a complete or timely payment under this Consent Order. The interest payment shall be determined at a rate of interest that is equal to one percent (1%) plus the average interest rate paid at auctions of 5-year United States treasury notes during the six months immediately preceding July 1 and January 1, as certified by the state treasurer, compounded annually, and using the full increment of amount due as principal, calculated from the due date specified in this Consent Order until the date that delinquent payment is finally paid in full. Payment of an interest penalty by the Company shall be made to the State of Michigan in accordance with paragraph 13 of this Consent Order. Interest payments shall be applied first towards the most overdue amount or outstanding interest penalty owed by the Company before any remaining balance is applied to subsequent payment amount or interest penalty.

16. The Company agrees not to contest the legal basis for the settlement amount assessed pursuant to paragraph 16. The Company also agrees not to contest the legal basis for any stipulated fines assessed pursuant to paragraph 17 of this Consent Order, but reserves the right to dispute in a court of competent jurisdiction the factual basis upon which a demand by MDEQ of stipulated fines is made. In addition, the Company agrees that said fines have not been assessed by the MDEQ pursuant to Section 5529 of Part 55 and therefore are not reviewable under Section 5529 of Part 55.

17. This compliance program is not a variance subject to the 12 month limitation specified in Section 5538 of Part 55.

18. This Consent Order shall remain in full force and effect for a period of at least three (3) years. Thereafter, the Consent Order shall terminate only upon written notice of termination issued by the AQD Chief. Prior to issuance of a written notice of termination, the Company shall submit a request, to the AQD Chief at the Michigan Department of Environmental Quality, Air Quality Division, P.O. Box 30260, Lansing, Michigan 48909-7760, consisting of a written certification that the Company has fully complied with all the requirements of this Consent Order and has made all payments including all stipulated fines required by this Consent Order. Specifically, this certification shall include: (i) the date of compliance with each provision of the compliance program and the date any payments or stipulated fines were paid; (ii) a statement that all required information has been reported to the AQD Grand Rapids District Supervisor; (iii) confirmation that all records required to be maintained pursuant to this Consent Order are being maintained at the facility; and, (iv) such information as may be requested by the AQD Chief.

19. In the event Zeeland Farms Services, Inc. sells or transfers the facility, with SRN M4204, it shall advise any purchaser or transferee of the existence of this Consent Order in connection with such sale or transfer. Within thirty (30) calendar days, the Company shall also notify the AQD Grand Rapids District Supervisor, in writing, of such sale or transfer, the identity and address of any purchaser or transferee, and confirm the fact that notice of this Consent Order has been given to the purchaser and/or transferee. As a condition of the sale, Zeeland Farms Services, Inc. must obtain the consent of the purchaser and/or transferee, in writing, to assume all of the obligations of this Consent Order. A copy of that agreement shall be forwarded to the AQD Grand Rapids District Supervisor within thirty (30) days of assuming the obligations of this Consent Order.

20. Prior to the effective date of this Consent Order and pursuant to the requirements of Sections 5511 and 5528(3) of Part 55, the public was notified of a 30-day public comment period and was provided the opportunity for a public hearing.

21. Section 5530 of Part 55 may serve as a source of authority but not a limitation under which the Consent Order may be enforced. Further, Part 17 of Act 451 and all other applicable laws and any other legal basis or applicable statute may be used to enforce this Consent Order.

22. The Company hereby stipulates that entry of this Consent Order is a result of an action by MDEQ to resolve alleged violations of its facility located at 2525 84<sup>th</sup> Avenue, Zeeland, Michigan. The Company further stipulates that it will take all lawful actions necessary to fully comply with this Consent Order, even if the Company files for bankruptcy in the future. The Company will not seek discharge of the settlement amount and any stipulated fines imposed hereunder in any future bankruptcy proceedings, and the Company will take necessary steps to ensure that the settlement amount and any future stipulated fines are not discharged. The Company, during and after any future bankruptcy proceedings, will ensure that the settlement amount and any future stipulated fines remain an obligation to be paid in full by the Company to the extent allowed by applicable bankruptcy law.

The undersigned certifies that he/she is fully authorized by the Company to enter into this Consent Order and to execute and legally bind the Company to it.

**ZEELAND FARMS SERVICES, INC.**

Eric Newman General Manager  
Print Name and Title

[Signature] Date: 5-5-15  
Signature

The above signatory subscribed and sworn to before me this 5<sup>th</sup> day of May, 2015.



LISA BETH ROELOFS  
NOTARY PUBLIC, STATE OF MI  
COUNTY OF OTTAWA  
MY COMMISSION EXPIRES Mar 16, 2021  
ACTING IN COUNTY OF Ottawa

[Signature]  
Notary Public

Approved as to Content:

[Signature]  
Lynn Fiedler, Acting Chief  
AIR QUALITY DIVISION  
DEPARTMENT OF  
ENVIRONMENTAL QUALITY

Approved as to Form:

[Signature]  
Neil Gordon, Section Head  
ENVIRONMENTAL REGULATION SECTION  
ENVIRONMENT, NATURAL RESOURCES,  
AND AGRICULTURE DIVISION  
DEPARTMENT OF ATTORNEY GENERAL

Dated: 5/24/15

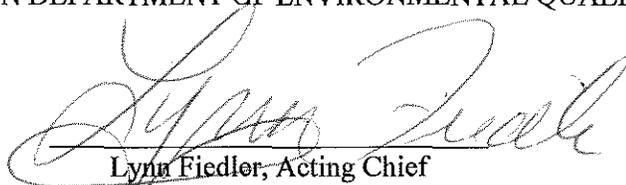
Dated: 5/18/15

FINAL ORDER

The Chief of the Air Quality Division having had opportunity to review the Consent Order and having been delegated authority to enter into Consent Orders by the Director of the Michigan Department of Environmental Quality pursuant to the provisions of Part 55 of Act 451 and otherwise being fully advised on the premises,

HAS HEREBY ORDERED that the Consent Order is approved and shall be entered in the record of the MDEQ as a Final Order.

MICHIGAN DEPARTMENT OF ENVIRONMENTAL QUALITY



Lynn Fiedler, Acting Chief  
Air Quality Division

Effective Date: 5/21/15

Exhibit A

Exhibit B