

**MICHIGAN DEPARTMENT OF ENVIRONMENT, GREAT LAKES, AND ENERGY
AIR QUALITY DIVISION**

September 1, 2023

PERMIT TO INSTALL
106-23

ISSUED TO
Waste Management – People's Landfill

LOCATED AT
4143 East Rathbun Road
Birch Run, Michigan 48415

IN THE COUNTY OF
Saginaw

STATE REGISTRATION NUMBER
N5397

The Air Quality Division has approved this Permit to Install, pursuant to the delegation of authority from the Michigan Department of Environment, Great Lakes, and Energy. This permit is hereby issued in accordance with and subject to Section 5505(1) of Article II, Chapter I, Part 55, Air Pollution Control, of the Natural Resources and Environmental Protection Act, 1994 PA 451, as amended. Pursuant to Air Pollution Control Rule 336.1201(1), this permit constitutes the permittee's authority to install the identified emission unit(s) in accordance with all administrative rules of the Department and the attached conditions. Operation of the emission unit(s) identified in this Permit to Install is allowed pursuant to Rule 336.1201(6).

DATE OF RECEIPT OF ALL INFORMATION REQUIRED BY RULE 203: July 20, 2023	
DATE PERMIT TO INSTALL APPROVED: September 1, 2023	SIGNATURE:
DATE PERMIT VOIDED:	SIGNATURE:
DATE PERMIT REVOKED:	SIGNATURE:

PERMIT TO INSTALL

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COMMON ACRONYMS

AQD	Air Quality Division
BACT	Best Available Control Technology
CAA	Clean Air Act
CAM	Compliance Assurance Monitoring
CEMS	Continuous Emission Monitoring System
CFR	Code of Federal Regulations
COMS	Continuous Opacity Monitoring System
Department/department/EGLE	Michigan Department of Environment, Great Lakes, and Energy
EU	Emission Unit
FG	Flexible Group
GACS	Gallons of Applied Coating Solids
GC	General Condition
GHGs	Greenhouse Gases
HVLP	High Volume Low Pressure*
ID	Identification
IRSL	Initial Risk Screening Level
ITSL	Initial Threshold Screening Level
LAER	Lowest Achievable Emission Rate
MACT	Maximum Achievable Control Technology
MAERS	Michigan Air Emissions Reporting System
MAP	Malfunction Abatement Plan
MSDS	Material Safety Data Sheet
NA	Not Applicable
NAAQS	National Ambient Air Quality Standards
NESHAP	National Emission Standard for Hazardous Air Pollutants
NSPS	New Source Performance Standards
NSR	New Source Review
PS	Performance Specification
PSD	Prevention of Significant Deterioration
PTE	Permanent Total Enclosure
PTI	Permit to Install
RACT	Reasonable Available Control Technology
ROP	Renewable Operating Permit
SC	Special Condition
SCR	Selective Catalytic Reduction
SNCR	Selective Non-Catalytic Reduction
SRN	State Registration Number
TBD	To Be Determined
TEQ	Toxicity Equivalence Quotient
USEPA/EPA	United States Environmental Protection Agency
VE	Visible Emissions

*For HVLP applicators, the pressure measured at the gun air cap shall not exceed 10 psig.

POLLUTANT / MEASUREMENT ABBREVIATIONS

acfm	Actual cubic feet per minute
BTU	British Thermal Unit
°C	Degrees Celsius
CO	Carbon Monoxide
CO ₂ e	Carbon Dioxide Equivalent
dscf	Dry standard cubic foot
dscm	Dry standard cubic meter
°F	Degrees Fahrenheit
gr	Grains
HAP	Hazardous Air Pollutant
Hg	Mercury
hr	Hour
HP	Horsepower
H ₂ S	Hydrogen Sulfide
kW	Kilowatt
lb	Pound
m	Meter
mg	Milligram
mm	Millimeter
MM	Million
MW	Megawatts
NMOC	Non-Methane Organic Compounds
NO _x	Oxides of Nitrogen
ng	Nanogram
PM	Particulate Matter
PM10	Particulate Matter equal to or less than 10 microns in diameter
PM2.5	Particulate Matter equal to or less than 2.5 microns in diameter
pph	Pounds per hour
ppm	Parts per million
ppmv	Parts per million by volume
ppmw	Parts per million by weight
psia	Pounds per square inch absolute
psig	Pounds per square inch gauge
scf	Standard cubic feet
sec	Seconds
SO ₂	Sulfur Dioxide
TAC	Toxic Air Contaminant
Temp	Temperature
THC	Total Hydrocarbons
tpy	Tons per year
µg	Microgram
µm	Micrometer or Micron
VOC	Volatile Organic Compounds
yr	Year

GENERAL CONDITIONS

1. The process or process equipment covered by this permit shall not be reconstructed, relocated, or modified, unless a Permit to Install authorizing such action is issued by the Department, except to the extent such action is exempt from the Permit to Install requirements by any applicable rule. **(R 336.1201(1))**
2. If the installation, construction, reconstruction, relocation, or modification of the equipment for which this permit has been approved has not commenced within 18 months, or has been interrupted for 18 months, this permit shall become void unless otherwise authorized by the Department. Furthermore, the permittee or the designated authorized agent shall notify the Department via the Supervisor, Permit Section, Air Quality Division, Michigan Department of Environment, Great Lakes, and Energy, P.O. Box 30260, Lansing, Michigan 48909-7760, if it is decided not to pursue the installation, construction, reconstruction, relocation, or modification of the equipment allowed by this Permit to Install. **(R 336.1201(4))**
3. If this Permit to Install is issued for a process or process equipment located at a stationary source that is not subject to the Renewable Operating Permit program requirements pursuant to Rule 210 (R 336.1210), operation of the process or process equipment is allowed by this permit if the equipment performs in accordance with the terms and conditions of this Permit to Install. **(R 336.1201(6)(b))**
4. The Department may, after notice and opportunity for a hearing, revoke this Permit to Install if evidence indicates the process or process equipment is not performing in accordance with the terms and conditions of this permit or is violating the Department’s rules or the Clean Air Act. **(R 336.1201(8), Section 5510 of Act 451, PA 1994)**
5. The terms and conditions of this Permit to Install shall apply to any person or legal entity that now or hereafter owns or operates the process or process equipment at the location authorized by this Permit to Install. If the new owner or operator submits a written request to the Department pursuant to Rule 219 and the Department approves the request, this permit will be amended to reflect the change of ownership or operational control. The request must include all of the information required by subrules (1)(a), (b), and (c) of Rule 219 and shall be sent to the District Supervisor, Air Quality Division, Michigan Department of Environment, Great Lakes, and Energy. **(R 336.1219)**
6. Operation of this equipment shall not result in the emission of an air contaminant which causes injurious effects to human health or safety, animal life, plant life of significant economic value, or property, or which causes unreasonable interference with the comfortable enjoyment of life and property. **(R 336.1901)**
7. The permittee shall provide notice of an abnormal condition, start-up, shutdown, or malfunction that results in emissions of a hazardous or toxic air pollutant which continue for more than one hour in excess of any applicable standard or limitation, or emissions of any air contaminant continuing for more than two hours in excess of an applicable standard or limitation, as required in Rule 912, to the Department. The notice shall be provided not later than two business days after start-up, shutdown, or discovery of the abnormal condition or malfunction. Written reports, if required, must be filed with the Department within 10 days after the start-up or shutdown occurred, within 10 days after the abnormal condition or malfunction has been corrected, or within 30 days of discovery of the abnormal condition or malfunction, whichever is first. The written reports shall include all of the information required in Rule 912(5). **(R 336.1912)**
8. Approval of this permit does not exempt the permittee from complying with any future applicable requirements which may be promulgated under Part 55 of 1994 PA 451, as amended or the Federal Clean Air Act.
9. Approval of this permit does not obviate the necessity of obtaining such permits or approvals from other units of government as required by law.
10. Operation of this equipment may be subject to other requirements of Part 55 of 1994 PA 451, as amended and the rules promulgated thereunder.

11. Except as provided in subrules (2) and (3) or unless the special conditions of the Permit to Install include an alternate opacity limit established pursuant to subrule (4) of Rule 301, the permittee shall not cause or permit to be discharged into the outer air from a process or process equipment a visible emission of density greater than the most stringent of the following. The grading of visible emissions shall be determined in accordance with Rule 303 (R 336.1303). **(R 336.1301)**
 - a) A six-minute average of 20 percent opacity, except for one six-minute average per hour of not more than 27 percent opacity.
 - b) A visible emission limit specified by an applicable federal new source performance standard.
 - c) A visible emission limit specified as a condition of this Permit to Install.
12. Collected air contaminants shall be removed as necessary to maintain the equipment at the required operating efficiency. The collection and disposal of air contaminants shall be performed in a manner so as to minimize the introduction of contaminants to the outer air. Transport of collected air contaminants in Priority I and II areas requires the use of material handling methods specified in Rule 370(2). **(R 336.1370)**
13. The Department may require the permittee to conduct acceptable performance tests, at the permittee’s expense, in accordance with Rule 1001 and Rule 1003, under any of the conditions listed in Rule 1001. **(R 336.2001)**

EMISSION UNIT SPECIAL CONDITIONS

EMISSION UNIT SUMMARY TABLE

The descriptions provided below are for informational purposes and do not constitute enforceable conditions.

Emission Unit ID	Emission Unit Description (Including Process Equipment & Control Device(s))	Flexible Group ID
EUOPENFLARE1	Open flare is an open combustor without enclosure or shroud. The design capacity of the flare is 2,500 standard cubic feet per minute (scfm).	NA

Changes to the equipment described in this table are subject to the requirements of R 336.1201, except as allowed by R 336.1278 to R 336.1291.

**EUOPENFLARE1
 EMISSION UNIT CONDITIONS**

DESCRIPTION

Open flare is an open combustor without enclosure or shroud. The design capacity of the flare is 2,500 standard cubic feet per minute (scfm).

Flexible Group ID: NA

POLLUTION CONTROL EQUIPMENT

NA

I. EMISSION LIMIT(S)

Pollutant	Limit	Time Period / Operating Scenario	Equipment	Monitoring / Testing Method	Underlying Applicable Requirements
1. NOx	22.3 tpy	12-month rolling time period as determined at the end of each calendar month.	EUOPENFLARE1	SC VI.7	40 CFR 52.21 (c) & (d)
2. CO	101.8 tpy	12-month rolling time period as determined at the end of each calendar month.	EUOPENFLARE1	SC VI.6	40 CFR 52.21 (c) & (d)
3. SO2	43.5 tpy	12-month rolling time period as determined at the end of each calendar month.	EUOPENFLARE1	SC V.1 SC VI.5	40 CFR 52.21 (c) & (d)

II. MATERIAL LIMIT(S)

NA

III. PROCESS/OPERATIONAL RESTRICTION(S)

1. The permittee shall operate the flare in accordance with 40 CFR 63.11. **(R 336.1201(3))**
2. The permittee shall operate the flare at all times when the collected gas is routed to it. **(R 336.1201(3))**
3. The flare shall be operated with no visible emissions, as determined by the methods specified in 40 CFR 60.18(f), except for periods not to exceed a total of 5 minutes during any 2 consecutive hours. **(40 CFR 60.18(c)(1))**
4. The flare shall be operated with a flame present at all times, as determined by the methods specified in 40 CFR 60.18(f). **(40 CFR 60.18(c)(2))**

5. The flare shall be used only with the net heating value of the gas being combusted 7.45 MJ/scm (200 Btu/scf) or greater if the flare is non-assisted. The net heating value of the gas being combusted shall be determined by the methods specified in 40 CFR 60.18(f). **(40 CFR 60.18(c)(3))**
6. Non-assisted flares shall be designed for and operated with an exit velocity, as determined by the methods specified in 40 CFR 60.18(f)(4), less than 18.3 m/sec (60 ft/sec), except as provided in 40 CFR 60.18(c)(4)(ii) and (iii) **(40 CFR 60.18(c)(4)(i))**:
 - a) Non-assisted flares designed for and operated with an exit velocity, equal to or greater than 18.3 m/sec (60 ft/sec) but less than 122 m/sec (400 ft/sec) are allowed if the net heating value of the gas being combusted is greater than 37.3 MJ/scm (1,000 Btu/scf). **(40 CFR 60.18(c)(4)(ii))**
 - b) Non-assisted flares designed for and operated with an exit velocity, as determined by the methods specified in 40 CFR 60.18(f)(4) less than the velocity, V_{max} , as determined by the method specified in 40 CFR 60.18(f)(5), and less than 122 m/sec (400 ft/sec) are allowed. **(40 CFR 60.18(c)(4)(iii))**
7. Flares used to comply with provisions of 40 CFR Part 60 Subpart A shall be operated at all times when emissions may be vented to them. **(40 CFR 60.18(e))**
8. No later than 60 days after permit issuance, the permittee shall submit to the AQD District Supervisor, for review and approval, a preventative maintenance / malfunction abatement plan (PM / MAP) for EUOPENFLARE1. After approval of the PM / MAP by the AQD District Supervisor, the permittee shall not operate EUOPENFLARE1 unless the PM / MAP, or an alternate plan approved by the AQD District Supervisor, is implemented and maintained. The plan shall incorporate procedures recommended by the equipment manufacturer as well as incorporating standard industry practices. At a minimum the plan shall include:
 - a) Identification of the equipment and the supervisory personnel responsible for overseeing the inspection, maintenance, and repair.
 - b) Description of the items or conditions to be inspected and frequency of the inspections or repairs.
 - c) Identification of the equipment and, if applicable, air-cleaning device, operating parameters that shall be monitored to detect a malfunction or failure, the normal operating range of these parameters and a description of the method of monitoring or surveillance procedures.
 - d) Identification of the major replacement parts that shall be maintained in inventory for quick replacement.
 - e) A description of the corrective procedures or operational changes that shall be taken in the event of a malfunction or failure to achieve compliance with the applicable emission limits.

If at any time the PM / MAP fails to address or inadequately addresses an event that meets the characteristics of a malfunction, the permittee shall amend the PM / MAP within 45 days after such an event occurs. The permittee shall also amend the PM / MAP within 45 days, if new equipment is installed or upon request from the AQD District Supervisor. The permittee shall submit the PM / MAP and any amendments to the PM / MAP to the AQD District Supervisor for review and approval. If the AQD does not notify the permittee within 90 days of submittal, the PM / MAP or amended PM / MAP shall be considered approved. Until an amended plan is approved, the permittee shall implement corrective procedures or operational changes to achieve compliance with all applicable emission limits. **(R 336.1911, R 336.1912)**

IV. DESIGN/EQUIPMENT PARAMETER(S)

1. The design capacity of EUOPENFLARE1 shall not exceed 2,500 scfm. **(R 336.1225, 40 CFR 52.21(c) and (d))**

V. TESTING/SAMPLING

Records shall be maintained on file for a period of five years. **(R 336.1201(3))**

1. The permittee shall verify the hydrogen sulfide (H_2S) or total reduced sulfur (TRS) content of the landfill gas burned in EUOPENFLARE1 monthly by gas sampling (e.g. Draeger Tubes, Tedlar Sampling Bags, etc.) and semi-annually by gas sampling using an EPA approved method and laboratory analysis, at the owner’s expense, in accordance with Department requirements. If at any time, the H_2S (TRS equivalent) concentration of the landfill gas sample exceeds 400 ppmv, the permittee shall sample and record the H_2S (TRS equivalent) concentration of the landfill gas weekly and shall review all operating and maintenance activities for the landfill

gas collection and treatment system along with keeping records of corrective actions taken. Once the H₂S (TRS equivalent) concentration of the landfill gas (determined from 4 weekly) is maintained below 400 ppmv for one month after an exceedance, the permittee may resume monthly monitoring and recordkeeping. No less than 30 days prior to the initial test for each type of gas sampling, the permittee shall submit a complete test plan to the AQD Technical Programs Unit and District Office. The AQD must approve the final plan prior to the first test for each type of gas sampling. Thereafter, the permittee shall submit a test plan upon the request of the AQD District Supervisor or if any changes are made to the approved testing protocol. The permittee shall keep all records on file at the facility and make them available to the Department upon request. **(R 336.1225, R 336.2001, R 336.2003, R 336.2004, 40 CFR 52.21 (c) & (d))**

VI. MONITORING/RECORDKEEPING

Records shall be maintained on file for a period of five years. **(R 336.1201(3))**

1. The permittee shall complete all required calculations in a format acceptable to the AQD District Supervisor by the last day of the calendar month, for the previous calendar month, unless otherwise specified in any monitoring/recordkeeping special condition. **(R 336.1205, R 336.1224, R 336.1225, R 336.1702(a), R 336.1910, R 336.1911)**
2. The permittee shall install, calibrate, maintain, and operate according to the manufacturer's specifications, a heat sensing device, such as an ultraviolet beam sensor or thermocouple, at the pilot light or the flame itself to indicate the continuous presence of a flame. **(R 336.1205, R 336.1224, R 336.1225, R 336.1702)**
3. The following records for the flare shall be maintained onsite:
 - a) Records indicating presence of flare pilot flame. **(40 CFR 60.18(f)(2))**
 - b) The net heating value of the gas being combusted in the flare shall be calculated and recorded using the equation provided in Appendix A. **(40 CFR 60.18(f)(3))**
 - c) The actual exit velocity of the flare shall be calculated and recorded by dividing the volumetric flow rate (in units of standard temperature and pressure), as determined by Federal Reference Test Methods 2, 2A, 2C, or 2D as appropriate, by the unobstructed (free) cross sectional area of the flare tip. **(40 CFR 60.18(f)(4))**
 - d) The maximum permitted velocity, V_{max}, for flares complying with 40 CFR 60.18(c)(4)(iii) shall be calculated and recorded using the equation provided in Appendix A. **(40 CFR 60.18(f)(5))**
 - e) The maximum permitted velocity, V_{max}, for air-assisted flares shall be calculated and recorded using the equation provided in Appendix A. **(40 CFR 60.18(f)(6))**
4. The permittee shall keep, in a satisfactory manner, records of gas sampling and analysis for H₂S and TRS concentration in the raw landfill gas routed to EUOPENFLARE1 and any corrective actions taken to determine exceedance of sampling concentrations. The permittee shall keep all records on file and make them available to the Department upon request. **(R 336.1224, R 336.1225, R 336.1901, 40 CFR 52.21(c) & (d))**
5. The permittee shall calculate and keep, in a satisfactory manner, records of monthly and 12-month rolling total SO₂ mass emissions for EUOPENFLARE1. Calculations shall be performed according to Appendix B or other method as approved by the AQD District Supervisor. The calculations shall utilize the actual gas usage, and the sulfur concentration from the most recent gas sampling data unless otherwise requested by the AQD. The permittee shall keep all records on file and make them available to the Department upon request. **(40 CFR 52.21(c) & (d))**
6. The permittee shall calculate and keep, in a satisfactory manner, records of monthly and 12-month rolling CO mass emissions for EUOPENFLARE1. The permittee shall keep all records on file and make them available to the Department upon request. **(40 CFR 52.21(c) & (d))**
7. The permittee shall calculate and keep, in a satisfactory manner, records of hourly, monthly and 12-month rolling NO_x mass emissions for EUOPENFLARE1. The permittee shall keep all records on file and make them available to the Department upon request. **(40 CFR 52.21(c) & (d))**
8. The permittee shall keep up-to-date, readily accessible records of all control system exceedances of the Process/Operational Restrictions. **(R 336.1224, R 336.1225, R 336.1702(a), R 336.1910, R 336.1911)**

9. The permittee shall keep, in a satisfactory manner, all records related to, or as required by, the PM / MAP for EUOPENFLARE1. **(R 336.1224, R 336.1225, R 336.1702(a), R 336.1910, R 336.1911, R 336.1912)**

VII. REPORTING

1. Within 30 days after completion of the installation, construction, reconstruction, relocation, or modification authorized by this Permit to Install, the permittee or the authorized agent pursuant to Rule 204, shall notify the AQD District Supervisor, in writing, of the completion of the activity. Completion of the installation, construction, reconstruction, relocation, or modification is considered to occur not later than commencement of trial operation of EUOPENFLARE1. **(R 336.1201(7)(a))**

VIII. STACK/VENT RESTRICTION(S)

The exhaust gases from the stacks listed in the table below shall be discharged unobstructed vertically upwards to the ambient air unless otherwise noted:

Stack & Vent ID	Maximum Exhaust Diameter / Dimensions (inches)	Minimum Height Above Ground (feet)	Underlying Applicable Requirements
1. SVOPENFLARE1	12	41	40 CFR 52.21(c) & (d)

IX. OTHER REQUIREMENT(S)

1. The permittee shall comply with all provisions of the National Emission Standards for Hazardous Air Pollutants as specified in 40 CFR Part 63, Subparts A and AAAAA, as they apply to EUOPENFLARE1. **(40 CFR Part 63 Subparts A and AAAAA)**

Footnotes:

¹ This condition is state only enforceable and was established pursuant to Rule 201(1)(b).

APPENDIX A Emission Calculations

The permittee shall use the following calculations in conjunction with monitoring, testing or recordkeeping data to determine compliance with the applicable requirements referenced in EUOPENFLARE1.

Net Heating Value of the Gas Being Combusted in the Flare

The net heating value of the gas being combusted in the flare shall be calculated and recorded using the equation provided in 40 CFR 60.18(f)(3). **(40 CFR 60.18(f)(3))**

$$H_T = K \sum_{i=1}^n C_i H_i$$

WHERE:

HT=Net heating value of the sample, MJ/scm; where the net enthalpy per mole of offgas is based on combustion at 25 °C and 760 mm Hg, but the standard temperature for determining the volume corresponding to one mole is 20 °C;

$$K = \frac{\text{Constant}}{1.740 \times 10^{-7}} \left(\frac{1}{\text{ppm}} \right) \left(\frac{\text{g mole}}{\text{scm}} \right) \left(\frac{\text{MJ}}{\text{kcal}} \right)$$

where the standard temperature for $\left(\frac{\text{g mole}}{\text{scm}} \right)$ is 20°C;

Ci=Concentration of sample component i in ppm on a wet basis, as measured for organics by Reference Method 18 and measured for hydrogen and carbon monoxide by ASTM D1946–77 or 90 (Reapproved 1994) (Incorporated by reference as specified in 40 CFR 60.17); and

Hi=Net heat of combustion of sample component i, kcal/g mole at 25 °C and 760 mm Hg. The heats of combustion may be determined using ASTM D2382–76 or 88 or D4809–95 (incorporated by reference as specified in 40 CFR 60.17) if published values are not available or cannot be calculated.

Calculation for Vmax Steam-assisted and Non-assisted Flares

The maximum permitted velocity, Vmax, for flares complying with 40 CFR 60.18(c)(4)(iii) shall be calculated and recorded using the equation provided in 40 CFR 60.18(f)(5). **(40 CFR 60.18(f)(5))**

$$\text{Log}_{10} (V_{\text{max}}) = (HT + 28.8) / 31.7$$

Vmax=Maximum permitted velocity, M/sec 28.8=Constant 31.7=Constant HT=The net heating value as determined above.

Appendix B Emission Calculations for SO₂

The permittee shall use the following calculations in conjunction with monitoring, testing or recordkeeping data to determine compliance with the applicable requirements referenced in EUOPENFLARE1

SO₂ Emission Calculations

Calculation for SO₂ Emissions

The following calculation for SO₂ emissions shall utilize the actual gas usage, and the sulfur concentration from the most recent laboratory test sample.

$$SO_2 = [(scf) \times (ppmv_{sulfur} * 1E-06) \times (MW_{SO_2})] \div [(R \times T)] = \text{pounds/month}$$

Where:

scf = standard cubic feet of LFG for the period; this value can be estimated using LFG totalizer readings, by multiplying standard cubic feet per minute by the number of minutes in the period, or another acceptable method.

ppmv_{sulfur} = parts per million by volume of Sulfur in the gas (based on the most recent test sample)

MW_{SO₂} = Molecular Weight of SO₂ = 64.066 lb/lb-mol

R = Universal Gas Constant = 0.7302 atm-ft³/lb-mol-R

T = Standard Temperature at which the flowmeter is calibrated.